

Australian Health Ministers' Advisory Council

NATIONAL NURSING & NURSING EDUCATION TASKFORCE

PROGRESS REPORT (PR 02/04)

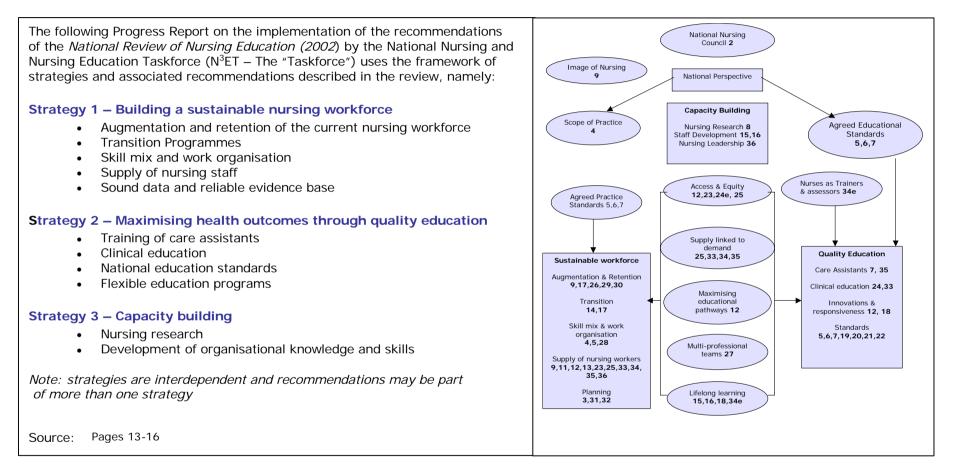
December 2004

Reporting on the progress of recommendations referred to The National Nursing and Nursing Education Taskforce (N³ET) for implementation or monitoring:

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PART 1 National Review of Nursing Education (2002)



The Australian, State and Territory Health Ministers reviewed and prioritised the recommendations, and assigned and confirmed responsibility. Workplan version "N3ET Workplan-AHMAC Aug04 outlines the plan of work and commencement dates for the recommendations allocated to the National Nursing and Nursing Education Taskforce.



NATIONAL NURSING & NURSING EDUCATION TASKFORCE

STRATEGY 1 BUILDING A SUSTAINABLE NURSING WORKFORCE				
Recommendations	Responsibility	Time Frame	Progress Against Plan As At December 30 th 2004	
SKILL, MIX & WORK ORGANISATION				
 4. Nationally Consistent Scope of Practice To promote a professional scope of practice for nurses and greater consistency across Australia: a) a nationally consistent framework should be developed that allows all nurses to work within a professional scope of practice, including the administration of medications be enrolled nurses b) to facilitate this development, all Commonwealth, State and Territory legislation and regulations that impact on nursing should be reviewed and reformed as required. 	y	Commenced August 2004 Anticipated completion May 2006	 Work is tracking according to project timelines: Consultation and agreement with key stakeholders, including Australian Nursing and Midwifery Council (ANMC, formerly ANC), Nurse Regulatory Authorities (NRAs) and Australia and New Zealand Council of Chief Nurses to share information and align work Analysis/tracking of current legislation/ regulation reform affecting legal scope of practice, conditions placed on registration by NRAs commenced Draft of Scope of practice commentary paper for release at the end of February 2005. Preparations for Scope of Practice stakeholder national consultation forum (to be held in March 2005) Commenced development of principles/guidelines for key stakeholders to work together on national work N³ET Chair participating on Industry Reference Group for inclusion of EN Competency Standards in Health Training Package (Rec 21) 	

Recommendations	Responsibility	Time Frame	Progress Against Plan As At December 30 th 2004
Recommendations 5. National standards for nurse practitioners <i>To promote a consistent national approach, the Australian Nursing Council Incorporated</i> <i>(ANCI) should be commissioned to establish national standards for nurse practitioners.</i>	Responsibility Taskforce	Time Frame Commenced June 2004 Anticipated completion May 2006	 Progress Against Plan As At December 30th 2004 Detailed project planning progressing including: Identification of six streams of complimentary work to be addressed to achieve national standards, consistency and sustainable NP role, grounded in principles of health workforce policy: Workforce policy, planning & NP role development Legislation & Regulatory Issues Educational Preparation/Standards Clinical specialty/competencies Data/Information/Analysis
			 6. Evaluation Scope of NP work presented to all Chief Nurses, NRAs and ANMC in Nov 2004 and a way forward endorsed Commentary paper on advanced practice roles to be developed to situate both NP work and specialisation work and link to issues being progressed in Scope of Practice commentary paper See also progress on Rec 4. Links also to work on specialisation now referred to N³ET
27. Encouragement of inter-disciplinary and cross-professional approaches to education and practice <i>To encourage further developments in models of care and the education that supports</i> <i>them, government policy, funding and decision making in the health, education and training</i> <i>sectors should promote and support team-based approaches in education and practice.</i>	Taskforce	To commence in October 2004	Preliminary scoping commenced
SKILL, MIX & WORK ORGANISATION			
 28. Work Organisation Because the nursing workforce (including trained care assistants) contains a range of experience and skills, and because it needs to adapt to an evolving care environment, work organisation throughout the health, aged and community care sectors should: a) constantly seek to achieve the most effective and efficient use of the total nursing workforce (including learning from best practice elsewhere) b) ensure that skills and expertise are matched to the work required in the particular workplace c) take account of the interrelationships with other health professionals d) ensure that nurses are encouraged to practise to their full professional capacity. 	Taskforce	To commence in October 2004	Preliminary scoping commenced

Recommendations	Responsibility	Time Frame	Progress Against Plan As At December 30 th 2004
 9. The Image of Nursing To develop and improve the image of nursing: a) the value, contribution and benefits of a nursing career should be promoted b) expert advice should be sought to develop a national marketing profile (brand) for nursing: i. the profile should help generate a broader base of recruitment to nursing which reflects the diversity of the Australian population ii the profile should be used by States and Territories, the universities, the vocational education and training sector, career counsellors and others concerned with recruitment and retention 	Taskforce	To commence in March 2005	Not yet commenced
 25. Commonwealth assistance for specialty and re-entry courses The maintenance of nursing specialties and re-entry programs are important in meeting labour market needs. To enable these needs to be met: a) an audit should be undertaken of the current postgraduate coursework scholarships, including those offered by the States and Territories b) using the audit outcome and advice from the Australian Health Ministers' Advisory Council (AHMAC) on shortages in specialised areas of nursing, recommendations should be made to the Commonwealth on the number of additional scholarships to be funded and the specialties to which they should be allocated c) new scholarships should be offered for 3 years in the first instance, subject to review d) specialised nursing areas where small numbers of graduates are needed should be identified and opportunities investigated for the contracting of these courses on a national basis e) university-based units required for re-entry to nursing should be covered by a loans scheme. 	a) Taskforce, then advise on (b)-(e)	Commenced June 2004 Revised completion date of Jan 2005 Anticipated completion mid-2005	 Work completed to date: National survey of scholarships completed Draft report on scholarships for specialty practice prepared Report also includes results of a preliminary scoping exercise undertaken regarding the current level of support provided to nurses and midwives wishing to re-enter the workforce. A more detailed report will be completed and submitted in mid-2005
PLANNING – See Also Strategy 3 Training places for Certificate III Rec. 3	5		
 3. Nursing Education and Workforce Forums State Territory governments should establish nursing education and workforce forums to: a) facilitate collaboration between the education sectors and the health and community and aged care sectors, including both the public and private sectors b) address local and regional nursing education and workforce issues c) assist with the implementation of the recommendations of this Review. Note Forums are also to include the following: 14. Standards for Transition Programs 20. Nurse academics and teachers 27. Interdisciplinary/ cross professional approaches to education & practice Midwifery Recommendation 2 	Jurisdictions. Monitored by Taskforce	Commenced June 2004 Anticipated completion May 2006	 Work is tracking according to project timelines: Framework for implementation of forums developed with Chief Nursing Officers Forums established in all jurisdictions by Nov 2004 N3ET Chair has attended/participated in 6 forums and invited to two others in early 2005 Work to commence on developing baseline audit of work done by jurisdictions to date and reporting/evaluation processes between forums and N3ET

STRATEGY 1	RATEGY 1 BUILDING A SUSTAINABLE NURSING WORKFORCE			
	Recommendations	Responsibility	Time Frame	Progress Against Plan As At December 30 th 2004
AUGMENTATION	& RETENTION - See also Strategy 1 - Supply of Nursing \	Norkers, Rec. 9	"Image of Nursi	ng″
community care secto of policies that encour a) support for profe b) a positive work e contribution c) multi-professiona	tive workplace culture, management in all health, aged and rs, in consultation with staff, should establish and implement a suite rage: ssional development nvironment in which staff feel valued and are able to make their full al team work and cultural sensitivity	Jurisdictions & Taskforce	To commence October 2004	Preliminary scoping commenced

STRATEGY 2	CAPACITY BUILDING			
	Recommendations			Progress Against Plan As At December 30 th 2004
NURSING RESEAR	RCH			
To build capacity in a relatively short period a) immediate steps research scholars with the longer t commencement b) a dedicated pool over the next five centres for nursi i. p integration ii prior	should be taken to ensure that the current level of postgraduate ships and research training places for nurses are at least maintained, erm target of doubling Research Training Scheme (RTS) load by 2008. of funding from new or existing sources should be made available e years to provide research grant money and for cooperative research	a) Taskforce b) Taskforce & AHMAC	Commenced in June 2004 Anticipated completion May 2006	 A project brief and project plan has been established. Work is tracking according to project timelines: Data collection tool to establish baseline status of current and projected research scholarships and research training places under development Consultation with CDNM – ANZ, background research into barriers to increasing numbers of research students funded through RTS (including: proposed RAE (Research Assistance Exercise); research supervision capacity) Commenced scoping activity to identify national nursing research priorities and map to identify national priority areas (eg. workforce planning/ AHWAC nurse workforce reports, National Health Priority Areas, areas identified by <i>Our Duty of Care</i>)

STRATEGY 3 QUALITY EDUCATION				
Recommendations	Responsibility	Time Frame	Progress Against Plan As At December 30 th 2004	
CARE ASSISTANTS				
 7. Care workers not covered by regulation To ensure quality and safety in the health, aged and community care sectors, all workers without relevant recognised training who are employed to provide direct care should have: a) a common national nomenclature b) a minimum competency level of Certificate III from the appropriate Community Services or Health Training Package c) an appropriate suitability check. As a matter of urgency, the Commonwealth, States and Territories should establish or utilise an appropriate system to ensure that compliance in relation to the minimum qualification and suitability checks for care assistants is achieved by 2008. 35. Training places for Certificate III To ensure that those workers involved in direct care work in the health, aged and community care sectors achieve a level of at least Certificate III in the appropriate Community Services or Health Training Package by 2008, a strategy should be developed to expand workplace assessment and the number of training places for Certificate III in the appropriate III in the appropriate training packages. 	Taskforce	Commenced October 2004 Anticipated completion March 2006	 Recommendation 7 and 35 developed as a joint project. Preliminary project scoping commenced: Key related work (such as work by Nurses Board SA, newly formed AHWOC Regulation Sub-Committee and review of Australian Standard Classification of Occupations project) incorporated into planning Developing process for baseline situational analysis of each jurisdiction including an audit of qualifications for workers involved in direct care in the health, aged and community sectors; and of strategies in place or planned by jurisdictions to achieve the 2008 target. To be undertaken in early 2005 	
CLINICAL EDUCATION				
 24. Clinical education funding Since clinical education is an essential element of the preparation of all nurses and an area where the costs have increased to a point of being unsustainable, new quarantined funding over five years should be provided for clinical education in addition to the operating grant for undergraduate nursing courses. It should be administered through a new program, the Clinical Education Partnership Program. The program should be formally evaluated in the fourth year to assess its impact and identify any changes that may be required for its continuing operation. The program should meet the following criteria: a) promote State- and Territory-based cooperative arrangements between those sectors preparing nurses for initial registration and those employing them b) be acquitted in terms of delivering quality clinical placement outcomes (to defined minimum standards) c) prioritise partnership arrangements and contributions from all sectors involved in health and education d) promote innovative approaches to clinical education e) include some assistance to students, particularly for those who are disadvantaged by the high costs of attending clinical placements. 	Taskforce	Commenced June 2004 Anticipated completion March 2006	 Work is progressing according to project timelines: Continued liaison with the Council of Deans of Nursing & Midwifery (A&NZ) Consultation undertaken with the Health Workforce Secretariat to align areas of work related to best practice in clinical practicum models Consultation and liaison with DEST to obtain 2004 data on additional funds distributed to universities and 2005 funding agreements Correspondence with Australian Vice Chancellors and the AVCC to obtain data on utilisation of additional Commonwealth Government funding for nurses clinical education in 2004 and thereafter 	
INNOVATIONS & RESPONSIVENESS		Commerced	Work is prograssing according to project time the	
12. Maximising education pathways To promote career transitions and opportunities for development in the education and training of care assistants, health workers, enrolled nurses, registered nurses, midwives, nurse practitioners, nurse educators and nurse managers, education providers should seek ways to:	Taskforce & ATSIHWWG (formerly AHWWG)	Commenced June 2004 Anticipated	 Work is progressing according to project timelines: Identification of recent seminal work undertaken by the Australian Universities Teaching Committee. and current projects 	

STRATEGY 3 QUALITY EDUCATION			
Recommendations	Responsibility	Time Frame	Progress Against Plan As At December 30 th 2004
<i>a) maximise the potential for Recognition of Prior Learning (RPL) and Recognition of Current Competency (RCC) in enrolment processes</i> <i>b) in consultation with local Indigenous communities, improve articulation pathways for Aboriginal and Torres Strait Islander peoples.</i>		completion June 2005	 underway by ANTA and DEST Six priority areas targeted for action Formation of six working groups in process Development of a communication strategy for working groups Liaison and consultation with National Health Workforce secretariat to align Phase 3 of this project with AHWOC project on best practice models for clinical education N³ET Chair participation on Industry Reference Group for inclusion of EN Competency Standards in Health Training Package (Rec 21) Consultation with ANMC, NRA and ANZ Council of Chief Nurses re. Rec 21
STANDARDS			
 6. National ANCI principles to underpin nursing legislation and regulation To ensure a more nationally consistent approach to nursing, State and Territory nursing legislation and regulations should be underpinned by nationally agreed principles. These principles should include requirements for: a) assessment against the ANCI competencies for initial registration of registered nurses and enrolled nurses b) audited self-reporting for continuing registration of registered nurses and enrolled nurses 	a) Taskforce b) Jurisdictions- Taskforce to report.	Commenced July 2004 Anticipated completion March 2006	 Work on this project is progressing according to timelines: Continued consultation and liaison with ANMC and Nurse Regulatory Authorities to clarify data in evidence of current Nurse Regulatory Authority practices with respect to Part a) Development of data collection tool to assist in reporting on developments in jurisdictions with respect to Part b)

PART 2 The Critical Care Workforce in Australia 2001-2011 (2002)

RECOMMENDATION 2 CRITICAL CARE WORKFORCE IN AUSTRALIA 2001-2011 (2002)				
Recommendations	Responsibility	Time Frame	Progress Against Plan As At December 30 th 2004	
Ensuring an adequate supply of qualified critical care nurses (quality)				
a) State and territory health departments as part of ensuring an adequate supply of critical care nurses note the standards suggesting at least 50% of the critical care nurse workforce and desirably 75% of the critical care nurse workforce should hold critical care qualifications.	a) Jurisdictions b) Taskforce	To commence Feb 2005	Not yet commenced This recommendation will be progressed in conjunction with the work on Nurse Specialisation	
b) That AHMAC note the desirability of a move towards greater consistency in postgraduate critical care courses and the development of a framework for accreditation for postgraduate critical care courses.			with the work of Nulse Specialisation	

RECOMMENDATION 3 CRITICAL CARE WORKFORCE IN AUSTRALIA 2001-2011 (2002)				
Recommendations	Responsibility	Time Frame	Progress Against Plan As At December 30 th 2004	
Ensuring adequate data for ongoing and complete workforce supply	analysis and requ	irement analysis		
 AHMAC coordinate improvements to critical care nurse data collections, and overall nurse data collections, noting that reliable, timely data is essential to workforce planning, noting that. The following measures are required: a) AIHW surveys: the implementation of a consistent, timely national approach for 	a & b) AHMAC AHWOC/AHWAC c) Taskforce	Commenced June 2004	Consideration of this recommendation has been incorporated into the project scope for Recommendation 8 from the <i>Our Duty of Care</i> report, specifically in relation to identification of priority areas for research	
 the collection of nurse labour force surveys via nurse registration boards annually. <u>Nurse registration authorities</u>: AHMAC to encourage jurisdictions to work together to ensure a more consistent approach to registration data collection and reporting. <u>Australian and New Zealand Intensive Care Society</u> <u>Intensive Care Unit Resource Surveys</u>: AHMAC continue to support the work of ANZICS and ensure the enhancement of the surveys to include additional questions regarding the critical care nurse workforce. b) Improvement of information relating to the nursing education sector. 			See Recommendation 8	
<i>c)</i> Research to measure the relationship between critical care nurse staffing levels (and skill mix) and patient outcomes.				

PART 3 The Midwifery Workforce in Australia 2002-2012 (2002)

RECOMMENDATION 4 THE MIDWIFERY WORKFORCE IN AUSTRALIA 2002-2012 (2002)					
Recommendations	Responsibility	Time Frame	Progress Against Plan As At December 30 th 2004		
Consider establishment of national longitudinal research study					
In order to benefit future workforce planning AHMAC should consider the establishment of a national longitudinal research study that tracks a series of cohorts of midwives over a period of time to examine their workforce participation and organisational behaviour. The cohorts should include midwives from a range of educational backgrounds, such as those completing midwifery courses having already obtained their nursing degrees, and those completing bachelor of midwifery courses.	AHWOC & Taskforce.	Commenced June 2004	Consideration of this recommendation has been incorporated into the project scope for Recommendation 8 from the <i>Our Duty of Care</i> report, specifically in relation to identification of priority areas for research <i>See Recommendation 8</i>		

PART 4 Recommendations being monitored by the N3ET.

OUR DUTY OF CARE	RECOMMENDATION TO BE MONITORED BY TASKFORCE	
To acknowledge the value t practice, appropriate remui	r Practice: Postgraduate Award Course Recognition ro the workplace afforded by nurses who undertake postgraduate courses relevant to their neration should be provided to registered nurses who have completed a formal and who are applying the related knowledge and skills in their employment.	Responsibility:JurisdictionsN³ET Role:Taskforce to monitorMonitoring Process:Nursing Education and Workforce Forums.Process to map work already completed by jurisdictions and to develop processes for reporting/evaluation between forums and N3ET to commence as part of Recommendation 3
 An increased supply of regimeration of the provided additional minimumeration of the provided additional minimum provided additional	Summer and itional undergraduate university places stered nurses is essential due to current shortages and the rapidly ageing nursing term measure to achieve this outcome should include the following actions: ing commencement load based on the 2002 equivalent full-time student units (EFTSU) for commencements in each university (including direct-entry midwifery) should be set as the g two years, with under-target load to be re-distributed to universities which have rising EFTSU above the 2002 benchmark. The results to be reviewed after two years. In of 400 EFTSU for undergraduate nursing commencements should be provided for two ssible in 2003, on the basis that: ominate for the additional places and provide evidence that this is an increase on the total EFTSU for non-overseas nursing commencements re able to supply quality clinical placements for all their nursing undergraduate students re targeted to students who are able to gain advanced standing (such as enrolled nurses rade) and current undergraduates or graduates who wish to transfer to nursing.	Responsibility: Jurisdictions; a) DEST & Universities, b) Jurisdictions N ³ ET Role: Taskforce to monitor Monitoring Process: Discussions with DEST in relation to the data available to be progressed. Process for liaising with jurisdictional contacts for implementation of recommendations to be progressed
that might accrue to studer	ployment ational consistency, the [NNCA]sic should examine the financial benefits and experience at nurses (and the implications for the workplace) from their employment in the health competence (but not as part of the requirements of their educational program).	Responsibility: Jurisdictions N ³ ET Role: Taskforce to monitor Monitoring Process: Nursing Education and Workforce Forums. Process to map work already completed by jurisdictions and to develop processes for reporting/evaluation between forums and N3ET to commence as part of Recommendation 3
 a) governments should e education issues, so a b) workplaces should red initiatives such as: mentoring and coact progress involvement in polici 	ip and management management to be enhanced: nsure improved representation of nurses on bodies which advise on both health and health s to use more fully the expertise and knowledge of the nursing profession cognise and support the development of future nurse leaders and managers, using hing, where experienced staff help younger or less experienced staff to develop and cy development and implementation ms in areas such as human resources, financial management and policy development.	Responsibility: Jurisdictions N ³ ET Role: Taskforce to monitor Monitoring Process: Nursing Education and Workforce Forums. Process to map work already completed by jurisdictions and to develop processes for reporting/evaluation between forums and N3ET to commence as part of Recommendation 3

PART 4 Recommendations being monitored by the N3ET. (Contd.)

OUR DUTY OF CARE RECOMMENDATION TO BE MONITORED BY TASKFORCE		
 21. Enrolled nurse (EN) competencies To provide links to other training and to develop national consistency for the education and training of ENs: a) the ANCI and Community Services and Health Training Australia should meet as a matter of urgency to ensure the ANCI competencies for enrolled nurses are incorporated in existing or new Australian National Training Authority sponsored training packages b) in establishing the appropriate level of qualification, account should be taken of the training requirements for evolving models of care and changes in supervisory practice, including those related to medication administration and new enrolled nurse specialisations. 	Responsibility:ANMC & CSHISCN³ET Role:Taskforce to monitorMonitoring Process:Taskforce Chair's participation on the IndustryReference Group for the inclusion of Enrolled Nurse CompetencyStandards in the Health Training Package	
RECOMMENDATION 1 CRITICAL CARE WORKFORCE IN AUSTRALIA 2001-2011 (2002)		
Ensuring an adequate supply of registered nurses to work in critical care (quantity) AHMAC coordinate action to improve the supply of critical care nurses in Australia by working with the health and education sectors to ensure sufficient adjustment in new entrants to the critical care nurse workforce, recognising that at least 720 (lowest requirement scenario) and at most 1,353 (highest requirement scenario) new entrants to the critical care nurse workforce are required nationally each year. Noting: That in putting in place these actions AHMAC should be guided by the state and territory scenario projections outlined in this report, and that these actions should be informed by the most recently available jurisdictional critical care nurse workforce data. Strategies to improve retention of the skilled critical care nurse workforce would ensure that the required new entrants to the workforce is minimised. RECOMMENDATION 1 THE MIDWIFERY WORKFORCE IN AUSTRALIA 2002-2012 (2002)	Responsibility: Jurisdictions N ³ ET Role: Taskforce to monitor Monitoring Process: Discussions with DEST in relation to the data available to be progressed. Process for liaising with jurisdictional contacts for implementation of recommendations to be progressed	
Coordinating action to improving the supply of midwives in Australia		
AHMAC coordinate action to improve the supply of midwives in Australia by working with the health and education sectors to ensure that there is sufficient adjustment in intakes of midwifery courses (leading to an initial authorisation to practise midwifery), to meet the current shortfall in the midwifery workforce estimated at 1846.7.	Responsibility:DEST/universities, States & TerritoriesN³ET Role:Taskforce to review progress after two yearsMonitoring Process:Process for liaising with jurisdictional contactsfor implementation of recommendations to be progressed	
RECOMMENDATION 2 THE MIDWIFERY WORKFORCE IN AUSTRALIA 2002-2012 (2002)		
Putting in place actions outlined in Recommendation 1		
That in putting in place these actions AHMAC is guided by the state and territory scenario projections outlined in this report, noting that these actions should be informed by the most recent available jurisdictional midwifery workforce data.	Responsibility:DEST/universities, States & TerritoriesN³ET Role:Taskforce to review progressMonitoring Process:Process for reviewing progress will be through Nursing Education and Workforce Forums as advised by Ministers	

PART 5 Additional work referred to the Taskforce by Ministers

	Recommendations	Responsibility	Time Frame	Progress Against Plan As At December 30 th 2004
NURSE SPECIALISATION				
The Health Ministers refe nurse education to the T	erred the following issues related to specialty askforce:	Taskforce	To commence April 2005	Work referred in September 2004
What constitutes a number of the second	ursing specialty?			Not yet commenced
	netencies do nurses require to work in particular These, what are generalist competencies that all			
How should nurse spe	ecialties be developed, governed and endorsed?			
 Should there be a process for ensuring that nurse specialist qualifications are established to a consistent length and content standard, which would produce similar competency outcomes? 				
How do education pro employers and the he	oviders ensure their products meet the needs of ealth industry?			
In particular, the Taskfor	rce has been asked to develop:			
1. An agreed	definition of specialist nursing			
developme	framework for nursing specialization and the nt and attainment of postgraduate qualifications sses these questions			